

Appendix E

Appraisal of Development Principles

Table E.1 Effects of Vision and Development Principles (DP1-DP4) Policies

SA Objective	Vision and Development Principles					Commentary on the effects of each policy*
	DP1: York Sub Area	DP2: Sustainable Development	DP3: Sustainable Communities	DP4: Approach to Development Management	Cumulative Assessment of Draft Planning Policies	
1. To meet the diverse housing needs of the population in a sustainable way.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>It is considered that the implementation of policies DP1 – DP4 will have a significant positive effect on meeting the diverse housing needs of the population. Policy DP1 includes an aim to ensure that the City of York’s current and future population including that arising from economic and institutional growth is met within the York local authority area and development should not have an adverse effect upon the City of York or features extending beyond its own boundaries.</p> <p>This positive assessment is repeated for Policy DP2 which identifies that strong communities will be built by addressing the housing and community needs of York’s current and future population whilst Policy DP3 seeks to create a sustainable, balanced community through the provision of an appropriate range of housing. Policy DP4 has been appraised positively on the basis that the Council will take a positive approach to determining planning applications which reflects the presumption in favour of sustainable development contained within the NPPF.</p> <p>Mitigation No mitigation required.</p> <p>Assumptions No assumptions identified.</p> <p>Uncertainties None.</p>
2. Improve the health and well-being of York’s population.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>It is expected that policies DP1-DP3 will make a significant contribution to improving the health and well-being of the City’s population. The policies seek to promote public transport, improving cycle and pedestrian networks (thus providing an alternative to the private car). The</p>

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						<p>policies also make provision to improve air quality and to limit environmental nuisance from development.</p> <p>Access to natural and semi-natural environments of various kinds, and in reasonable proximity to where people live and work, is a long-proven benefit to human health. These policies will make a fundamental contribution to help realise that potential.</p> <p>The policies have the potential to make a significant contribution to maintaining and enhancing the image of the City as a pleasant place to live, work and visit, in turn benefitting the City's economy and hence well-being of the population.</p> <p>Mitigation No mitigation required.</p> <p>Assumptions No assumptions</p> <p>Uncertainties The extent to which trends in car use, for example, can be stemmed and substituted with more sustainable modes of transport.</p>
3. Improve education, skills development and training for an effective workforce.	+	++	+	+	+	<p>Likely Significant Effects Education attainment in York is identified as being high, GCSE/GNVQ and GCE/VCE A/AS Level achievements are significantly higher than both the Yorkshire and Humber region and England average. Policy DP2 states that the development will help build strong communities through facilitating the provision of sufficient preschool, primary and secondary education and supporting further and higher education and through the provision of targeted training and recruitment. Policy DP1 states that the plan will aim to ensure the further success of regionally and sub regionally important higher and further education institutions within the plan area.</p> <p>Mitigation None required.</p> <p>Assumptions No assumptions</p>

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						<p>Uncertainties</p> <p>The provision of targeted recruitment and training is not clearly defined.</p>
4. Create jobs and deliver growth of a sustainable, low carbon and inclusive economy.	++	++	+	+	+	<p>Likely Significant Effects</p> <p>The role of the local plan in achieving this objective will be to promote private sector employment growth through the provision of sites and infrastructure to deliver over 15,000 additional jobs between 2012 and 2030. Policy DP1 and DP2 set the context for the Local Plan to deliver these jobs and for York to fulfil its role as a key economic driver within both the Leeds City Region and York and North Yorkshire Sub Region. The emphasis upon strengthening York's retail role and supporting higher and further education as well as promoting strategic employment sites will assist in meeting this objective. The benefits associated with the implementation of these policies are anticipated to be delivered in the medium to long term.</p> <p>Mitigation</p> <p>None required.</p> <p>Assumptions</p> <p>No assumptions.</p> <p>Uncertainties</p> <p>No uncertainties.</p>

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5. Help deliver equality and access to all.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>The implementation of these development principles policies will help to ensure that there is access to employment, educational, public transport and housing provision across the City to meet the requirements of the existing and future population of York. The most significant opportunities for new provision will be associated with large scale developments. The cumulative impacts of change could be significant over the longer term.</p> <p>Benefits over the short and longer term are likely to be realised.</p> <p>Mitigation</p> <p>No mitigation required.</p> <p>Assumptions</p> <p>Assumed that there will be consistent policy implementation.</p> <p>Uncertainties</p> <p>None</p>
6. Reduce the need to travel and deliver a sustainable integrated transport network.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>The policies DP1-DP3 have been appraised positively against this Objective. This is on the basis that economic and housing growth is delivered alongside the delivery of supporting infrastructure to encourage and facilitate increased public transport use as well as improved cycling and pedestrian networks in order to create more sustainable forms of travel both between existing centres and new developments and those proposed strategic sites. Policy DP4 reflects that proposals which are in accordance with the Local Plan will be approved and as such this policy has been appraised positively against this objective.</p> <p>Benefits are likely to be secured over the short, medium and longer term and have the potential to be City-wide, although the contribution of sustainable travel plans could be significant factor in successfully achieving the Objective.</p> <p>Mitigation</p> <p>The preparation and implementation of sustainable travel plans.</p>

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						<p>Assumptions None.</p> <p>Uncertainties Implementation of sustainable travel initiatives</p>
7. To minimise greenhouse gases that cause climate change and deliver a managed response to its effects.	++	++	++	0	++	<p>Likely Significant Effects The positive effectiveness of Policies DP1-DP3 are closely aligned with Objective 6. In promoting the City Centre as a shopping and leisure destination, improving public transport links, cycle and pedestrian networks has the potential to play an important role in reducing greenhouse gas emissions related to motor transport. However the increase in population and economic growth is likely to generate an increase in vehicle use over the existing baseline, therefore mitigation in the form of travel plans will be essential to help reduce these greenhouse gas emissions. Benefits are likely to be realised over the medium to longer as the implementation of improved infrastructure is delivered.</p> <p>Mitigation Ensuring that new development is appropriately supported by and cross-referenced to sustainable design and travel initiatives, environmental quality policies and design policies.</p> <p>Assumptions None.</p> <p>Uncertainties Policy integration to address climate change.</p>
8. Conserve or enhance green infrastructure, biodiversity, geodiversity, flora and	++	++	++	+	++	<p>Likely Significant Effects Policy DP1-DP3 have been appraised positively against Objective 8 by virtue of their emphasis upon conserving York's natural environment and safeguarding important landscapes, biodiversity and strategic green corridors/green infrastructure. There is also emphasis upon habitat restoration and creation as to deliver new development within a framework of linked multifunctional green</p>

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fauna for accessible high quality and connected natural environment.						<p>infrastructure which has linkages with the wider green infrastructure network.</p> <p>In accordance with the appraisal of Green Infrastructure policies the particular challenge rests in policy implementation and the extent to which, through the commitment to the preparation of Green Infrastructure Strategy for the City, genuine connectivity between various open space resources can be achieved, and consequently the ability to address various agendas including more sustainable travel and equality of access to open spaces.</p> <p>Mitigation None identified.</p> <p>Assumptions Longer term aspiration based on short and medium term activity.</p> <p>Uncertainties Consistency and timeframe of policy implementation. The extent which new development can contribute to the City's overall GI network in a coherent fashion.</p>
9. Use land resources efficiently and safeguard their quality.	+	+	+	+	+	<p>Likely Significant Effects The safeguarding of important landscapes, biodiversity and areas of environmental character, reducing waste by reusing and recycling and maximising the use of secondary aggregates will help to realise this objective. Adopting the highest standards of sustainability at all stages of a development has the potential to reduce land resources.</p> <p>Mitigation None identified.</p> <p>Assumptions None identified.</p>

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						Uncertainties None identified.
10. Improve water efficiency and quality.	+	+	+	+	+	Likely Significant Effects The policies will make an important contribution to the maintenance and enhancement of water quality through the development of linked multifunctional green infrastructure and through habitat restoration and creation which provide natural filtration of run-off, helping to manage runoff patterns and intensity and promoting the efficient working of natural systems. Mitigation None identified. Assumptions None identified. Uncertainties None identified.
11. Reduce waste generation and increase level of reuse and recycling.	+	++	++	+	+	Likely Significant Effects Implementation of policy DP2 (along with WM1 and WM2) will promote the reduction of waste levels through the reduction, reusing and recycling hierarchy. The policy also identifies that new waste management facilities will be provided. Policy DP3 has been appraised positively on the basis of its emphasis upon ensuring the highest standards of sustainability being embedded at all stages of a development, it is assumed that this will promote concepts of waste reduction during construction and operation of new development. This could be enhanced by making the connection explicit rather than assumed. All of the measures in these policies are therefore likely to have significant positive effects on reducing waste generation. Mitigation The criteria 'to ensure that the highest standards of sustainability are embedded at all stages of development' could be enhanced through

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						<p>the inclusion of specific examples such as low carbon, zero waste and sustainable design.</p> <p>Assumptions None identified.</p> <p>Uncertainties None identified.</p>
12. Improve air quality.	+	++	++	+	+	<p>Likely Significant Effects</p> <p>Promoting sustainable patterns of growth, supported by integrated pedestrian, cycle and green infrastructure networks has the potential to improve air quality across the city by encouraging more sustainable travel options which will help to minimise vehicle emissions.</p> <p>The positive effects of these policies against this objective are likely to be experienced within the medium to long term as the enhancement and promotion of sustainable access will take time to develop alongside the implementation of sustainable travel plans.</p> <p>Mitigation None identified.</p> <p>Assumptions None.</p> <p>Uncertainties Implementing sustainable travel initiatives such as through sustainable travel plans and pedestrian and cycling networks which presents genuine travel choices.</p>
13. Minimise flood risk and reduce the impact of flooding to people and property in York.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>Policy DP1-DP3 provides the overarching framework for development within the City. Policy DP1 states that the Local Plan will ensure that development within the City of York will not result in flooding within adjacent local authority areas. DP2 and DP3 states that new development will protect the environment by ensuring that new development is not subject to or does not contribute to flooding.</p>

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						<p>Policies DP2 and DP3 also address Green Infrastructure which is an important part of the City's flood management regime, through providing areas for water to pond during periods of high rainfall and providing buffer areas between river corridors and residential and commercial properties.</p> <p>Mitigation None identified.</p> <p>Assumptions None identified.</p> <p>Uncertainties The nature and extent of climate change and extreme events both of which might require a significantly greater contribution from green infrastructure in helping to mitigate their effects.</p>
14. Conserve or enhance York's historic environment, cultural heritage, character and setting.	++	++	++	+	++	<p>Likely Significant Effects York's unique historic character and setting is identified as being an essential component of its continued economic success. Policies DP1-DP3 provide an overarching framework for the protection of York's historic environment, cultural heritage, heritage and setting. Policy DP1 states that the local plan will conserve and enhance York's historic environment and to define green belt boundaries which will help to preserve the character and setting of York. Conserving and enhancing York's special character is repeated in Policy DP2 and repeated in DP3 which also includes an emphasis on new development delivering high quality design and ensuring appropriate building materials are used. New development is also expected to relate well to the surrounding area and its historic character and to exploit opportunities for creating new and enhancing existing key views.</p> <p>The implementation of these policies, along with Policies D1-D13_(as well as the rest of the plan) will result in significant positive effects in the short, medium and long term.</p> <p>Mitigation None identified.</p> <p>Assumptions</p>

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						<p>None identified.</p> <p>Uncertainties</p> <p>Ensuring long term commitments to resource protection and enhancement.</p>
15. Protect and enhance York's natural and built landscape.	++	++	++	+	++	<p>Likely Significant Effects</p> <p>Strongly related to Objectives 8 and 14, the City's approach to conserving and enhancing green infrastructure, conserving York's special character and heritage and enhancing the natural environment is an integral part of securing this Objective, although it can be vulnerable to long term, cumulative change associated with new development. As such it will be important to ensure that a strategic view is taken on overall development activity and the potential effects of cumulative change.</p> <p>Mitigation</p> <p>Assessment of potential cumulative impacts.</p> <p>Assumptions</p> <p>None identified.</p> <p>Uncertainties</p> <p>Extent, character and possible cumulative effects of City-wide development over the plan period.</p>

Summary

The appraisal of the Development Principles Policies has identified significant positive effects across all objectives. As such these policies are fundamental to realising the sustainable development aspirations for the City over the short, medium and longer term in creating a framework for the Local Plan which seeks to promote growth in a sustainable manner which respects the unique characteristics of the City of York. Their effective implementation will make an important contribution to the future development of York (and the wider sub-region) whilst protecting and enhancing the City's built and natural environment, facilitating sustainable means of travel with direct benefits on the health of local residents (through improved air quality and opportunities for exercise).

Positive significant effects were identified against all of the objectives.

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No negative effects were identified.

Key

Symbol	Likely Effect on the SA Objective
++	The policy is likely to have a significant positive effect
+	The policy is likely to have a positive effect
0	No significant effect / no clear link
?	Uncertain or insufficient information on which to determine effect
-	The policy is likely to have a negative effect
--	The policy is likely to have a significant negative effect

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